

Report of Development Application Pursuant to Section 4.15 of the Environmental Planning and Assessment Act 1979

#### **APPLICATION DETAILS**

Application No:	DA20/0205
Council File No:	D/2020/0205
Date of Lodgement:	12/05/2020
Applicant:	ET Scully 60 Brookong Ave WAGGA WAGGA NSW 2650
Proposal:	Alterations and refurbishment of existing shed including internal alterations
Development Cost	\$4000
<b>Description of Modification:</b>	N/A
Other Approvals:	Nil
Determination Body & Reason:	Officer Delegation 7.39
Assessment Officer:	Bikash Pokharel

#### SITE DETAILS

Subject Land:	12 Roma St WAGGA WAGGA NSW 2650
	Lot 7 Sec G DP 13345
Owner:	ET Scully

#### REPORT

#### **DESCRIPTION OF DEVELOPMENT**

The applicant is seeking consent for alterations and refurbishment of an existing shed located at the rear of the existing dwelling. The alterations and refurbishment will involve the relocation of existing doors, addition of windows and recladding of the building. Alterations to the interior of the shed will include the addition of a toilet and shower and an associated partition wall and door.

#### THE SITE AND LOCALITY



Location - The subject site is located on the western side of Roma Street approximately 79m south from the intersection of Brookong Ave and Roma Street in Wagga Wagga.

#### Area - 594.40m<sup>2</sup>

Constraints and restrictions - The subject site is not burdened by any easements.

Occupation: Single storey dwelling with attached carport and existing shed to the rear of the property.

Surrounding character - Adjoining lots to the north and south has single storey dwellings and outbuilding on their property. The western lot has single storey multi-units on their block.

A site visit was undertaken on 19/05/2020 by the assessing officer.

#### MATTERS FOR CONSIDERATION PURSUANT TO SECTION 4.15(1)

The development has been assessed in accordance with the matters for consideration under Section 4.15 of the Environmental Planning and Assessment act 1979, and having regard to those matters, the following issues have been identified for further consideration:

### Section 4.15(1)(a)(i) - The provisions of any environmental planning instrument (EPI)

#### Wagga Wagga Local Environmental Plan 2010 (LEP 2010)

Zoning of land (cl 2.2): R1

The development is permissible in the zone (cl. 2.3(1))

The development is consistent with the following objectives of the zone (cl. 2.3(2)):

- To provide for the housing needs of the community.
- To provide for a variety of housing types and densities.

The development is compliant with the relevant provisions of the LEP2010. The following provisions have been identified for further discussion:

#### Part 5 - Miscellaneous Provisions

#### 5.10 Heritage Conservation

The subject site is located within the Heritage Conservation Area therefore the proposal is subject to assessment under this clause.

#### **Objectives**

The objectives of this clause are as follows -

(a) to conserve the environmental heritage of Wagga Wagga,



- (b) to conserve the heritage significance of heritage items and heritage conservation areas, including associated fabric, settings and views,
- (c) to conserve archaeological sites,
- (d) to conserve Aboriginal objects and Aboriginal places of heritage significance.

<u>Comment:</u> The subject site is within the Heritage Conservation Area, under Clause 5.10 (2) (iii) works within a Heritage Conservation Area requires development consent. The subject site contributes to the heritage significance of the surrounding area as it is of a similar age, scale and style that characterises the residential precinct within a Heritage Conservation Area.

The proposal involves minor external alteration to the building. The footprint, built form and scale of the building will remain largely unchanged. The building will be reclad with corrugated galvanised iron sheeting to match existing. Doors will be relocated and a window added which will have negligible impact on the building and the wider conservation area.

#### State Environmental Planning Policies (SEPPs)

#### State Planning Policy No. 55 - Remediation of Land

Clause 7 states that a consent authority must not grant consent unless it has considered whether the land is contaminated and if the land is contaminated, it is satisfied that the land is suitable in its current state for the purpose for which the development is proposed to be carried out. The subject site was subdivided for residential use during 1920's and is not identified on Council's contaminated land register. As such the subject site is considered to be suitable for the proposed development and no further investigation is deemed necessary.

#### State Environmental Planning Policy (BASIX) 2004

The proposed development is not BASIX effected development. A BASIX certificate is not required.

## Section 4.15(1)(a)(ii) - any proposed instrument that is or has been the subject of public consultation under this Act and that has been notified to the consent authority

State Environmental Policy No 55 - Remediation of Land has been subject to recent public consultation and is currently under review. In addition, the Contaminated Land Planning Guidelines are currently under review. The proposed changes to the SEPP do not alter the current core considerations under Clause 7 and as such will have no bearing on this assessment in regards to SEPP 55.

#### Section 4.15(1)(a)(iii) - any development control plan



#### Wagga Wagga Development Control Plan 2010

The development is compliant with the relevant provisions of the DCP 2010. The following provisions have been identified for further discussion:

#### 1.10 Notification of a Development Application

Given the minor nature of the development. The development was not required to be notified.

#### 3.3 Wagga Wagga Heritage Conservation Area

#### 3.3.2 Residential precinct

The site is within the Wagga Wagga Heritage Conservation Area. The objectives and relevant controls have been discussed below:

#### Alterations, additions and infill development

#### **Objectives**

O1 Retain characteristic buildings from significant periods of development for the conservation area.

O2 Retain details and features that are characteristic of the conservation area, and encourage reinstatement of these features where they have been removed.

O3 Encourage new buildings to respond positively to the character of adjoining and nearby buildings.

O4 Ensure that new work is sympathetic to the bulk, mass and scale of characteristic buildings in the conservation area.

#### Alterations and additions

C1 Design new work to complement the style and period of the building in terms of style, scale, form, roof form and materials. New works can be a modern interpretation and do not need to strictly follow the original style.

C2 Alterations should generally be to the rear of the property. Alterations to the side can be considered where side setbacks are sufficient.

C3 Additions are to retain, and be subservient in form and scale, to the primary form of the building.

<u>Comment:</u> The proposal involves minor external alteration to the building. The scale, foot print and built form of the existing shed remains unchanged. The only changes to the building will be to reclad the external wall with corrugated galvanised iron sheeting to match existing which will complement to the style and period of the building. Similarly, an addition of window and relocation of door will have negligible impact on the heritage significance of the building or the wider conservation area given the shed is located to the rear of the property.



The retention of the building and its refurbishment is consistent with the objectives and relevant control of this section and therefore the proposal is considered satisfactory.

## Section 4.15(1)(a)(iiia) - any planning agreement that has been entered into under section 7.4, or any draft planning agreement that a developer has offered to enter into under section 7.4

No related planning agreement has been entered into under section 7.4.

#### Section 4.15(1)(a)(iv) - the regulation

Matters prescribed by the Environmental Planning and Assessment Regulation 2000 have been satisfied, including the addition of prescribed conditions. Condition of consent for any approval granted will ensure compliance with relevant provisions of the regulation.

Section 4.15(1)(b) - The likely impacts of that development, including environmental impacts on both the natural and built environments, and social and economic impacts in the locality

The likely impacts of the development have been considered and are deemed satisfactory.

#### Section 4.15(1)(c) - The suitability of the site for the development

Matters relating to the suitability of the site for this development have been considered and the site is deemed suitable for the development.

#### (d) - any submissions made in accordance with this Act or the Regulations

No submissions were received at the time of writing this report.

#### (e) - the public interest

It is considered that this application will not have a detrimental effect on the public interest.

#### Other Legislative Requirements

# Section 5AA and Part 7 of the *Biodiversity Conservation Act 2016* (Test for determining whether proposed development or activity likely to significantly affect threatened species or ecological communities, or their habitats)

The development is in a residential zone and not removing any significant vegetation; the development will have minimal impact and would not impact on any threatened species in the vicinity. No further assessment is required under this section.

#### **Council Policies**

**Policy 046** - Processing Development Applications lodged by Councillors, staff and individuals of which a conflict of interest may arise, or on Council owned land.

A Council's Policy 046 is applicable for this development as the owner of the subject



land has made a declaration that they are related with staff member of the Council. Therefore, the development application shall be determined under delegation by the Manager Development Assessment and Building Certification under this clause as per Council's 046 policy:

2.1.4 Any Development Application received by Council where

3. The applicant or land owner is relative of a staff member of Council, (other than the Manager City Development, Manager City Strategy, a Director or the General Manager) shall be determined under delegation by the Manager City Development.

#### **Comments from Internal Referrals**

Internal referral was undertaken - relevant conditions will be imposed.

#### **Development Contributions**

Council has the authority to charge developer contributions for certain types of development in accordance with the following legislation:

Section 7.12 - Environmental Planning and Assessment Act 1979

A Section 7.12 does not apply to this development as the cost of the development is less than \$100,000.

#### Section 64 - Local Government Act 1993

Section 64 sewer contribution is not applicable as the development does not involve subdivision or an intensification of the current land use.

Section 64 stormwater contribution is not applicable to this development as the proposal does not increase additional hard stand area and no additional impact on the stormwater is anticipated.

#### Conclusion

The development is considered to be satisfactory based on the foregoing assessment. The proposal complies with the requirements of the Environmental Planning and Assessment Act 1979, and Councils Policies. No objections to the proposal were received.

#### Recommendation

It is recommended that application number DA20/0205 for Alterations and refurbishment of existing shed including internal alterations be approved, subject to the following conditions:-



#### CONDITIONS

#### A. SCHEDULE A – Reasons for Conditions

The conditions of this consent have been imposed for the following reasons:

- A.1 To ensure compliance with the terms of the Environmental Planning and Assessment Act 1979 and Regulation 2000.
- A.2 Having regard to Council's duties of consideration under Section 4.15 and 4.17 of the Act.
- A.3 To ensure an appropriate level of provision of amenities and services occurs within the City and to occupants of sites.
- A.4 To improve the amenity, safety and environmental quality of the locality.
- A.5 Having regard to environmental quality, the circumstances of the case and the public interest.
- A.6 Having regard to the Wagga Wagga Development Control Plan 2010.
- A.7 To help retain and enhance streetscape quality.
- A.8 Ensure compatibility with adjoining and neighbouring land uses and built form.
- A.9 To protect public interest, the environment and existing amenity of the locality.
- A.10 To minimise health risk to neighbouring residents and workers.

#### **B.** SCHEDULE B – Deferred Commencement Conditions

N/A

#### C. SCHEDULE C – Conditions

#### **Approved Plans and Documentation**

C.1 The development must be carried out in accordance with the approved plans and specifications as follows.

Plan/Doc No.	Plan/Doc Title	Prepared by	Issue	Date
-	Site Plan	Applicant	-	Registered 13/05/2020
-	Floor Plan	Applicant	-	Registered 19/05/2020
-	Elevations (South and East)	Applicant	-	Registered 19/05/2020
-	Statement of Environmental Effects	Applicant	-	8/05/2020

The Development Application has been determined by the granting of consent subject to and as amended by the conditions of development consent specified below.

NOTE: Any modifications to the proposal shall be the subject of an application under Section 4.55 of the Environmental Planning and Assessment Act, 1979.



#### Requirements before a Construction Certificate can be issued

C.2 Prior to release of Construction Certificate, the applicant must submit an engineering certification from a practicing structural engineer to the registered certifier verifying that the existing shed is, and will remain, structurally adequate for the term of the proposed development.

#### Requirements before the commencement of any works

- C.3 Prior to works commencing on site, toilet facilities must be provided, at or in the vicinity of the work site on which work involved in the erection or demolition of a building is being carried out, at the rate of one toilet for every 20 persons or part of 20 persons employed at the site. Each toilet provided must be:
  - a) a standard flushing toilet connected to a public sewer, or
  - b) if that is not practicable, an accredited sewage management facility approved by Council, or
  - c) if that is not practicable, any other sewage management facility approved by Council.
  - NOTE 1: The provision of toilet facilities in accordance with this condition must be completed before any other work is commenced and the toilet facility must not be removed without the prior written approval of Council.
  - NOTE 2: "Vicinity" in this condition is defined to mean within 50 metres of the subject building site.
  - NOTE 3: The toilet facilities are to comply with all WORK COVER NSW requirements.
- C.4 A CONSTRUCTION CERTIFICATE must be obtained pursuant to Section 6.7 of the Environmental Planning and Assessment Act 1979, as amended from either Council or an accredited certifying authority certifying that the proposed works are in accordance with the Building Code of Australia PRIOR to any works commencing.
  - NOTE 1: No building, engineering, excavation work or food premises fitout must be carried out in relation to this development until the necessary Construction Certificate has been obtained.
  - NOTE 2: YOU MUST NOT COMMENCE WORK UNTIL YOU HAVE RECEIVED THE CONSTRUCTION CERTIFICATE, even if you made an application for a Construction Certificate at the same time as you lodged this Development Application.
  - NOTE 3: It is the responsibility of the applicant to ensure that the development complies with the provision of the Building Code of Australia in the case of building work and the applicable Council Engineering Standards in the case of subdivision works. This may entail alterations to the proposal so that it complies with these standards.



C.5 Prior to works commencing a container must be erected on site for the enclosure of all building rubbish and debris, including that which can be wind blown. The enclosure shall be approved by Council and be retained on site at all times prior to the disposal of rubbish at a licenced Waste Management Centre.

Materials and sheds or machinery to be used in association with the construction of the building must not be stored or stacked on Council's footpath, nature strip, reserve or roadway.

- NOTE 1: No building rubbish or debris must be placed, or be permitted to be placed on any adjoining public reserve, footway, road or private land.
- NOTE 2: Weighbridge certificates, receipts or dockets that clearly identify where waste has been deposited must be retained. Documentation must include quantities and nature of the waste. This documentation must be provided to Council prior to application for an Occupation Certificate for the development.
- NOTE 3: The suitable container for the storage of rubbish must be retained on site until an Occupation Certificate is issued for the development.
- C.6 Prior to the commencement of works erosion and sediment control measures are to be established and maintained to prevent silt and sediment escaping the site or producing erosion. This work must be carried out and maintained in accordance with Council's:
  - a) Development Control Plan 2010 (Section 2.6 and Appendix 2)
  - b) Erosion and Sediment Control Guidelines for Building Sites; and
  - c) Soils and Construction Volume 1, Managing Urban Stormwater

Prior to commencement of works, a plan illustrating these measures shall be submitted to, and approved by, Council.

- NOTE: All erosion and sediment control measures must be in place prior to earthworks commencing.
- C.7 A Section 68 Approval must be obtained from Council prior to any sewer or stormwater work being carried out on the site.

The licensed plumber must submit to Council, at least two (2) days prior to the commencement of any plumbing and drainage works on site a "Notice of Works".

NOTE: A copy of the Notice of Works form can be found on Council's website.

#### **Requirements during construction or site works**

C.8 The Builder must at all times maintain, on the job, a legible copy of the plans and specifications approved with the Construction Certificate.



- C.9 All excavation and backfilling associated with the erection/demolition of the building must be properly guarded and protected to prevent them from being dangerous to life or property.
- C.10 The permitted construction hours are Monday to Friday 7.00am to 6.00pm and Saturday 7.00am to 5.00pm, excepting public holidays. All reasonable steps must be taken to minimise dust generation during the demolition and/or construction process. Demolition and construction noise is to be managed in accordance with the Office of Environment and Heritage Guidelines.
- C.11 A Compliance Certificate for the plumbing and drainage work identified in Column 1 at the times specified in Column 2 must be obtained from Council.

COLUMN 1	COLUMN 2
Internal Sewer Drainage	When all internal plumbing and drainage work is
	installed and prior to concealment.
External Sewer Drainage	When all external plumbing and drainage work is
	installed and prior to concealment.
Stormwater Drainage	When all external stormwater drainage work is
	installed and prior to concealment.
Final	Prior to occupation of the building or structure.

### Requirements prior to issue of an Occupation Certificate or prior to operation

C.12 An Occupation Certificate, must be obtained pursuant to Section 6.9 of the Environmental Planning and Assessment Act 1979, from either Council or an accredited certifying authority, prior to occupation of the building.

In order to obtain this, the "Final Occupation Certificate" form must be completed and submitted to Council with all required attachments - failure to submit the completed Occupation Certificate Application form will result in an inability for Council to book and subsequently undertake Occupation Certificate inspection.

- NOTE: The issuing of an Occupation Certificate does not necessarily indicate that all conditions of development consent have been complied with. The applicant is responsible for ensuring that all conditions of development consent are complied with.
- C.13 A final inspection must be carried out upon completion of plumbing and drainage work and prior to occupation of the development, prior to the issuing of a final plumbing certificate Council must be in possession of Notice of Works, Certificate of Compliance and Works as Executed Diagrams for the works. The works as Executed Diagram must be submitted in electronic format in either AutoCAD or PDF file in accordance with Council requirements.

All plumbing and drainage work must be carried out by a licensed plumber and drainer and to the requirements of the Plumbing and Drainage Act 2011.

NOTE: Additional fees for inspections at the Plumbing Interim Occupancy / Plumbing Occupation stage may apply. This will depend on the number of inspections completed at this stage of the work/s.



- C.14 Prior to the issue of an Occupation Certificate a Water Plumbing Certificate from Riverina Water County Council shall be submitted to Council.
  - NOTE 1: The applicant is to obtain a Plumbing Permit from Riverina Water County Council before any water supply/plumbing works commence and a Compliance Certificate upon completion of the works. Contact Riverina Water County Council's Plumbing Inspector on 6922 0618. Please be prepared to quote your Construction Certificate number.

#### General requirements

- C.15 Any earthworks (including any structural support or other related structure for the purposes of the development):
  - (a) must not cause a danger to life or property or damage to any adjoining building or structure on the lot or to any building or structure on any adjoining lot, and
  - (b) must not redirect the flow of any surface or ground water or cause sediment to be transported onto an adjoining property, and
  - (c) retained material must have a gradient of at least 5%, and
  - (d) must be constructed in accordance with the approved plans for such work(s).

#### D. SCHEDULE D – Activity Approval Conditions (Section 68)

N/A

#### E. SCHEDULE E – Prescribed Conditions

Conditions under this schedule are prescribed conditions for the purposes of section 4.17 (11) of the Environmental Planning and assessment Act 1979.

E.1 Fulfilment of BASIX commitments (clause 97A EP&A Reg 2000)

The commitments listed in any relevant BASIX Certificate for this development must be fulfilled in accordance with the BASIX Certificate Report, Development Consent and the approved plans and specifications.

- E.2 Compliance with Building Code of Australia and insurance requirements under the Home Building Act 1989 (clause 98 EP&A Reg 2000)
  - (1) For development that involves any building work, the work must be carried out in accordance with the requirements of the Building Code of Australia.
  - (2) In the case of residential building work for which the Home Building Act 1989 requires there to be a contract of insurance in force in accordance with Part 6 of that Act, such a contract of insurance shall be in force before any building work authorised to be carried out by the consent commences.
  - (3) For a temporary structure that is used as an entertainment venue, the temporary structure must comply with Part B1 and NSW Part H102 of Volume One of the Building Code of Australia.



#### NOTE 1: This condition does not apply:

- (a) to the extent to which an exemption is in force under clause 187 or 188 of the Environmental Planning and Assessment Regulation 2000 (the Regulation), subject to the terms of any condition or requirement referred to in clause 187(6) or 188(4) of the Regulation, or
- (b) to the erection of a temporary building, other than a temporary structure to which part (3) of this condition applies.
- NOTE 2: In this condition, a reference to the Building Code of Australia is a reference to that Code as in force on the date the application is made for the relevant:
  - (a) development consent, in the case of a temporary structure that is an entertainment venue, or
  - (b) construction certificate, in every other case.
- NOTE 3: There are no relevant provisions in the Building Code of Australia in respect of temporary structures that are not entertainment venues.
- E.3 Erection of signs (clause 98A EP&A Reg 2000)

For development that involves any building work, subdivision work or demolition work, a sign must be erected in a prominent position on any site on which building work, subdivision work or demolition work is being carried out:

- (a) showing the name, address and telephone number of the principal certifying authority for the work, and
- (b) showing the name of the principal contractor (if any) for any building work and a telephone number on which that person may be contacted outside working hours, and
- (c) stating that unauthorised entry to the work site is prohibited.

Any such sign is to be maintained while the building work, subdivision work or demolition work is being carried out, but must be removed when the work has been completed.

- NOTE 1: This condition does not apply in relation to building work, subdivision work or demolition work that is carried out inside an existing building that does not affect the external walls of the building.
- NOTE 2: This condition does not apply in relation to Crown building work that is certified, in accordance with section 6.28 of the Environmental Planning and Assessment Act 1979, to comply with the technical provisions of the State's building laws.
- NOTE 3: Principal certifying authorities and principal contractors must also ensure that signs required by this clause are erected and maintained.
- E.4 Notification of Home Building Act 1989 requirements (clause 98B EP&A Reg 2000)



Residential building work within the meaning of the Home Building Act 1989 must not be carried out unless the principal certifying authority for the development to which the work relates (not being the council) has given the council written notice of the following information:

- (a) in the case of work for which a principal contractor is required to be appointed:
  - i) the name and licence number of the principal contractor, and
  - ii) the name of the insurer by which the work is insured under Part 6 of that Act,
- (b) in the case of work to be done by an owner-builder:
  - i) the name of the owner-builder, and
  - ii) if the owner-builder is required to hold an owner-builder permit under that Act, the number of the owner-builder permit.

If arrangements for doing the residential building work are changed while the work is in progress so that the information notified under this condition becomes out of date, further work must not be carried out unless the principal certifying authority for the development to which the work relates (not being the council) has given the council written notice of the updated information.

- NOTE: This condition does not apply in relation to Crown building work that is certified, in accordance with section 6.28 of the Environmental Planning and Assessment Act 1979, to comply with the technical provisions of the State's building laws.
- E.5 Entertainment venues (clause 98C EP&A Reg 2000)

If the development involves the use of a building as an entertainment venue, the development shall comply with the requirements set out in Schedule 3A of the Environmental Planning and Assessment regulation 2000.

E.6 Maximum capacity signage (clause 98D EP&A Reg 2000)

For the following uses of a building: a sign must be displayed in a prominent position in the building stating the maximum number of persons permitted in the building if the development consent for the use contains a condition specifying the maximum number of persons permitted in the building:

- (a) entertainment venue,
- (b) function centre,
- (c) pub,
- (d) registered club,
- (e) restaurant.
- NOTE: Words and expressions used in this condition have the same meanings as they have in the Standard Instrument.



#### E.7 Shoring and adequacy of adjoining property (clause 98E EP&A Reg 2000)

If the development involves an excavation that extends below the level of the base of the footings of a building, structure or work (including any structure or work within a road or rail corridor) on adjoining land, the person having the benefit of the development consent must, at the person's own expense:

- (a) protect and support the building, structure or work from possible damage from the excavation, and
- (b) where necessary, underpin the building, structure or work to prevent any such damage.
- NOTE: This condition does not apply if the person having the benefit of the development consent owns the adjoining land or the owner of the adjoining land has given consent in writing to that condition not applying.

### F. SCHEDULE F – General Terms of Approval (Integrated Development)

N/A

Report Prepared by:	Report Approved by:
Brow - J.	Paul O'Brien
Bikash Pokharel Cadet Town Planner	Manager Development Assessment & Building Certification
Date: 15/07/2020	Date:15/07/2020